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# Global perspectives on Sign Language legislation

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Human rights for deaf people including recognition of sign language in all aspects of life

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#### INTRODUCTION

- Sign language is regulated on many levels of legislation, from constitutions to separate sign language acts and other acts mentioning the status of sign language.
- The relationship between sign language legislation and the United Nations Convention on the Rights of Persons with Disabilities
- Acts on sign language how and by whom is the implementation monitored, and what tools or measures are used?
- The authorities' awareness of sign language legislation and the users' (linguistic) awareness of their linguistic rights

### SIGN LANGUAGE ACT AND LEGISLATION IN DIFFERENT COUNTRIES

- Constitutional Recognition
- Recognition by Means of General Language Legislation
- Recognition by Means of a Sign Language Law or Act
- Recognition by Means of a Sign Language Law or Act, including Other Means of Communication
- Recognition by Means of Legislation on the Functioning of the National Language Council

De Meulder, M. (2015b). The legal recognition of sign languages. Sign Language Studies, 15(4), 498–506.



The Legal Recognition of Sign Languages by Type of Legislation



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#### **Types of Legal Recognition**

- Constitutional Recognition
- General Language Legislation
- Sign Language Law or Act
- Sign Language Law or Act and Other Means of Communication
- National Language Council Recognition
- Disability Legislation

#### The Legal Recognition of Sign Languages by Type of Legislation

2010 Zimbabwe

**2010** Chile

2011 Hungary

2011 Iceland

2011 Poland

2011 Japan

2012 Russia

2014 Denmark

2015 South Korea

2015 Finland

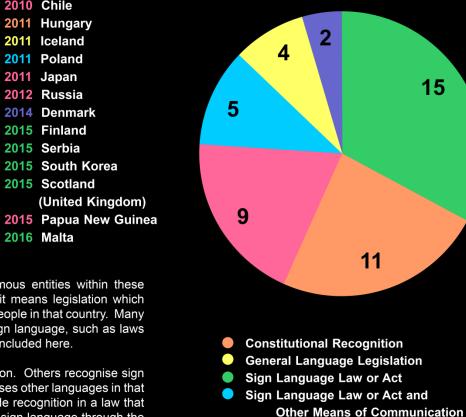
2015 Serbia

2015 Scotland

2016 Malta

2010 Catalonia (Spain)





National Language Council Recognition

Disability Legislation

This infographic shows which UN Member States (and autonomous entities within these States) have explicit legal recognition of sign languages. Explicit means legislation which clearly recognises the language as a distinct language for all deaf people in that country. Many other countries have laws which implicitly or partially recognise sign language, such as laws on interpreting or education for deaf children. These laws are not included here.

2005 Turkey

2005 Mexico

2006 Cyprus

2007 Estonia

2008 Ecuador

2009 Sweden

2009 Bosnia and

2009 Macedonia

2009 Hungary

2009 Norway

2010 Kenya

2007 Spain

2006 New Zealand

2006 Flanders (Belgium)

2008 Czech Republic

Herzegovina

1995 Uganda

1995 Finland

1995 Slovakia 1995 Lithuania

1996 Colombia

1997 Portugal

1999 Latvia

2002 Brazil

2001 Uruguay

2002 Slovenia

2002 Romania

2002 Germany

2005 Austria

2003 Wallonia (Belgium)

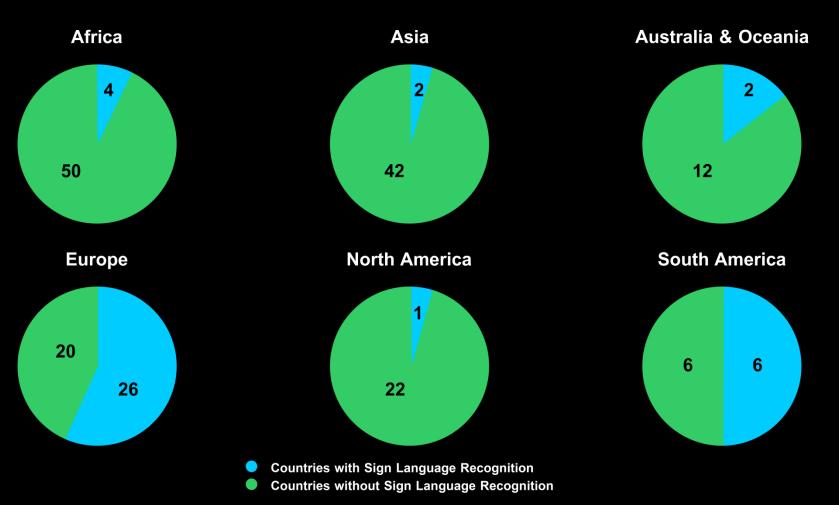
1999 Venezuela

1996 South Africa

Of the countries included here, some have Constitutional recognition. Others recognise sign language as part of general language legislation which also recognises other languages in that country. Some have a dedicated sign language law. Others include recognition in a law that also recognises other means of communication. Some recognise sign language through the establishment of a national language council. Still others have recognised their sign language through broader legislation tied to disability.

# The Legal Recognition of Sign Languages by Continent





For the purposes of this infographic, we are defining countries as Member States of the United Nations, of which there are 193.

April 2017. Joseph J. Murray and Kaj Kraus with reference to Maartje De Meulder (2015). The Legal Recognition of Sign Languages. Sign Language Studies 15(4): 498-506.

# The Legal Recognition of Sign Languages by Country



Austria Mexico Belgium New Zealand **Bosnia and Herzegovina** Norway Brazil Papua New Guinea Chile Poland Colombia Portugal 41 Cyprus Romania **Czech Republic** Russia Denmark Serbia Ecuador Slovakia Estonia Slovenia Finland South Africa Germany South Korea Hungary Spain Iceland Sweden 152 Japan Turkey Kenya Uganda Latvia Uruguay Lithuania Venezuela Macedonia Zimbabwe Malta

Countries with Sign Language Recognition

Countries without Sign Language Recognition

For the purposes of this infographic, we are defining countries as Member States of the United Nations, of which there are 193.

#### **SUMMARY OF LEGISLATIONS**

- Sign language(s) is mentioned only in legislation on disability, equality, or education
- Recognition of sign language(s) is granted by a declaration or governmental decision (no explicit legal recognition)
- Sign language(s) is mentioned in state or provincial legislation but yet to be recognised at the federal level (for example, US and Canada)

### RELATIONSHIP BETWEEN SIGN LANGUAGE LEGISLATION AND THE UN CRPD

• Article 2 - Definitions

"Language" includes spoken and signed languages and other forms of non-spoken languages;

- Article 9 Accessibility
- Article 21 Freedom of expression and opinion, and access to information
- Article 24 Education
- Article 30 Participation in cultural life, recreation, leisure and sport

#### **CASE IN FINLAND**

- In Finnish legislation, sign language has been recognised in the **Constitution of Finland** since 1995
- The provision of the Constitution to protect the language proved to be ineffective, due to the lack of awareness of authorities
- The Ministry of Justice established a working group based on the request of the Finnish Association of the Deaf (FAD) and later by the Prime Minister Katainen and his government. The working group prepared a report on the status of the signed languages of Finland: Finnish and Finland-Swedish Sign Language, and of the linguistic environment of the language users



#### Markku Jokinen

Parliament approved Finnish Sign Language Act! Hooray!



3:21 PM · 12 Mar 15

#### CASE IN FINLAND – CONT'D

- The working group prepared a proposition for a new Sign Language Act, using e.g. the Constitution of Finland and the CRPD (2016) and Equality Law (2015) as the frame of reference.
- The Constitutional Law Committee stated that the Finnish government must monitor the implementation of the Sign Language Act and promote the status of the languages and their use.
- The Sign Language Act entered into force 1.5.2015.





Guidelines, recommendations and alignments for government



#### CHALLENGES

PURPOSE OF THE ACT	<ul> <li>Why is an Act on sign language needed?</li> <li>Does a general act improve awareness of the authorities?</li> <li>Does a general act i.e. protect the endangered status of Finland- Swedish Sign Language?</li> </ul>
AREA OF APPLICATION	<ul> <li>To what and whom will the Act be applied?</li> </ul>
RELATION TO OTHER LEGISLATION	<ul> <li>Poorly executed general Act can restrict the rights of sign language users.</li> <li>Finland has ratified the Convention on the Rights of Persons with Disabilities in May 2016.</li> </ul>
DEFINITION	<ul> <li>Who will monitor the rights of persons using sign language?</li> <li>Will it have the mandate to issue sanctions?</li> </ul>

#### SIGN LANGUAGE ADVISORY WORKING GROUP

TERM	2017 – 2018 (2 years)
GOALS	Address current issues regarding sign language and strives to ensure systematic information flow between relevant actors.
TASKS	To prepare a report on the overall situation of Finland-Swedish Sign Language users (Sign language education, research, current interpreter availability, possible recommendations for development) and to monitor the implementation of the Sign Language Act.
REPRESENTATIONS	<ul> <li>Ministry of Justice</li> <li>Ministry of education and Culture</li> <li>Ministry of Social Affairs and Health</li> <li>The Finnish Association of the Deaf</li> <li>The Association of Finland-Swedish Sign Language Users</li> </ul>

#### **ISSUES TO CONSIDER**

- Sign Language Act in relation to Equality Law?
- Sign Language Act in relation to CRPD?
- Linguistic awareness of signers? They need the guidelines for using their linguistic rights.
- Linguistic awareness of authorities? Need to raise awareness and influence national policy-making on sign language recognition!
- What does "an obligation to promote" mean? The obligation to promote equality applies to all public authorities (both national and local level) – but how..?



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# THANK YOU FOR YOUR ATTENTION